Boosting women’s economic empowerment

An action list for legislators

Recommendations based on the World Bank Group report
Gender equality is essential to end extreme poverty and boost shared prosperity. *Women, Business and the Law 2022* continues to build evidence of the significant relationship between women’s rights and economic well-being. This agenda must remain a priority to effect lasting change.

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Chief Economist and Senior Vice President Development Economics  
The World Bank Group
Nearly 2.4 billion women globally don’t have the same economic rights as men.
Remove all laws that discriminate against women

Women face barriers to economic security in even the most developed economies. On average worldwide, women have just three-quarters of the economic rights of men.

As a legislator, you can boost women’s employment and entrepreneurship. Use this toolkit to identify outdated and repressive laws, and push for immediate reform.

This year, make it your mission: Remove all laws that discriminate against women and adopt good-practice legislation for all.
We need laws and regulations that support working women in five key areas:

- **Mobility**: Give women full freedom of movement
- **Workplace**: Champion women joining the labour market
- **Pay**: Equalise job opportunities and close the pay gap
- **Entrepreneurship**: Open doors for more women to start and run a business
- **Assets**: Empower women to own housing and land
Take action

Use the checklists on the following pages to:

• Identify areas where laws might be outdated, vague, or outright discriminatory

• Spot opportunities to clarify and improve legislation, new or existing

• Eliminate discriminatory laws altogether

• Share good-practice laws and language with peer legislators and policy influencers
Action list — Mobility

Ensure that all women can:

**Choose where to live**
- Remove all restrictions on a woman's ability to choose where to live
- Give women equal legal weight in determining where family will live

**Travel outside the home**
- Remove requirements for additional documentation, permission, or presence of husband
- Remove disobedience laws and the need to justify travel
- Remove all consequences such as loss of right to maintenance

**Apply for a passport**
- Make passport applications gender-neutral
- Eliminate requirements for a man’s signature
- Don't ask women to provide details or documents not asked of men

**Travel outside the country**
- Eliminate restrictions on women traveling alone internationally
- Don’t force women to travel with their husbands
- Remove permission, documentation, or chaperone requirements
Action list — Workplace

Ensure that all women can:

**Pursue a trade or profession**
- Remove all restrictions on a woman’s ability to get a job or pursue a trade
- Remove all permissions required from a husband
- Eliminate documentation or requirements not asked of men

**Work while protected against discrimination**
- Prohibit discriminatory hiring based on sex or gender
- Mandate equal treatment of men and women in employment

**Count on legal protection against sexual harassment**
- Outlaw unwelcome verbal or physical conduct of a sexual nature in the workplace
- Make sure existing legislation specifically prohibits acts or contact of a sexual nature

**Seek legal remedies for sexual harassment**
- Establish criminal sanctions or civil remedies for sexual harassment
- See that laws include reparations for victims (e.g., damages or compensation)
Ensure that all women can:

**Get equal pay for work of equal value**
- Require employers to pay equal remuneration for work of equal value
- Expand *work of equal value* to include same or similar jobs, and different jobs of same value
- Remove language that limits *remunerations* to only basic wages or salary
- Remove language that limits *equal remuneration* to the same employer or workplace

**Work at night**
- Let women* work at night
- Remove language that restricts mothers of children aged one or older
- Remove limits to the hours a woman can work at night
- Rule out any authority to restrict women’s night work

**Work a ‘dangerous’ job**
- Allow women to work in jobs deemed hazardous, arduous, or morally inappropriate
- Remove any authority to determine whether certain jobs are dangerous for women

**Work an industrial job**
- Allow women* to work in mining, construction, manufacturing, energy, water, agriculture, and transportation
- Remove language that restricts employment in any way (e.g., at night or in industrial undertakings)
- Rule out any authority to block women from working in certain jobs or industries

*not pregnant, not nursing
Action list — Entrepreneurship

Ensure that all women can:

Get financial credit
- Give equal access to entrepreneurial and financial activities, assistance, goods and services
- Prohibit discrimination by creditors based on sex or gender

Sign a contract
- Give women full legal capacity upon reaching majority age
- Remove restrictions for women to sign legally binding contracts
- Remove requirements such as signature, consent, or permission of husband or guardian

Register a business
- Give women full legal capacity to open a business without restriction
- Remove requirements such as a husband or guardian’s permission, signature, or consent
- Remove registration processes asking for information or documentation not required of men

Open a bank account
- Give women full legal capacity to open a bank account
- Remove requirements such as additional permission or documentation not required of men
- Eliminate legal provisions for women to open accounts (e.g., must be married or separately employed)
Action list — Assets

Ensure that all women can:

Own and oversee property
- Remove all legal restrictions on women’s rights to own or administer immovable property
- Eliminate gender differences in the treatment of marital property (e.g., granting a husband control)

Inherit assets from parents
- Grant sons and daughters the same rights to inherit assets from their parents

Inherit assets from a spouse
- Grant the same inheritance rights to surviving spouses with no living children

Keep and control assets during marriage
- Keep and control assets during marriage
- Grant both spouses equal rights in the administration and transaction of joint property
- Eliminate laws giving husbands administrative rights over property, including any separate property of the wife

Get legal recognition for non-monetary contributions
- Pass laws recognising care for minor children, the family home, or other unpaid contributions from stay-at-home spouses
- Provide for equal or equitable division of property, or transfer of a lump sum, based on non-monetary contributions

Empower women to own housing and land
Out of 190 countries only 12 provide women the same economic rights as men when measured across eight World Bank indicators: mobility, workplace, pay, marriage, parenthood, entrepreneurship, assets, and pensions.
Country focus

This section spotlights ten countries in a sampling of World Bank data.* With examples representing every continent, we highlight recent progress alongside ongoing legal discrimination against women in the workplace.

These examples are designed to encourage ongoing local and regional discussions, and help shape policy-making to support women and girls’ economic empowerment everywhere.

*World Bank index scores are based on a scale of 0 - 100, with 100 representing the highest possible score. Scores are calculated based on more than 2,000 respondents with expertise in family, labor, and criminal law, then validated and verified against codified sources of national law. Indicator-level scores are obtained by calculating the unweighted average of the questions within that indicator and scaling the result to 100. See Women, Business and the Law Appendix A: Data Notes for details.
Egypt greatly improved working women’s legal rights by banning sexual harassment at work in 2016. In 2019, Egyptian lawmakers amended the penal code to designate sexual harassment as a crime. More recently Egypt prohibited gender-based discrimination in financial services, improving women’s access to credit.

Egyptian lawmakers can address women’s pay (World Bank score: 0) by expanding job opportunities and closing the wage gap. More legislation is needed to equalise assets and inheritance (World Bank score: 40), expand women’s mobility (World Bank score: 50), and support entrepreneurship (World Bank score: 75).

<table>
<thead>
<tr>
<th>Category</th>
<th>Score</th>
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<tbody>
<tr>
<td>Mobility</td>
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<tr>
<td>Assets</td>
<td>40</td>
</tr>
<tr>
<td>Entrepreneurship</td>
<td>75</td>
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Participating in economic development is a human right. Promoting women’s economic empowerment is promoting overall economic growth for all.

— Kolinda Grabar-Kitarović, President of Croatia (2015-2020); Chair Emerita, Council of Women World Leaders (2019-2020); WPL Global Ambassador for Vaccination
Nigeria successfully banned sexual harassment at work in 2013. In response to COVID, the Lagos judiciary offered women a safe alternative to in-person hearings by approving electronic hearings (e.g., via Skype or Zoom) for urgent cases of divorce and child custody.

To improve legal gender equality, Nigerian lawmakers must address women's mobility (World Bank score: 50) and pay (World Bank score: 50) followed by workplace (World Bank score: 75), entrepreneurship (World Bank score: 75) and assets (World Bank score: 80).

Recently, the Irish singer Bono, talking with the Pope, said that the world needs women as a creative superpower. It’s exactly the reason why now, in such a difficult historical period, more than ever, we need women entrepreneurship. It’s neither a rhetorical affirmation nor an ideological claim. It’s a fact which is witnessed by data regarding the results of women managed companies in the world in terms of economic efficiency, transparency and sustainability.

— Linda Lanzillotta, Vice-President of the Senate of Italy (2013-2018), Minister for Regional Affairs and Local Communities (2006-2008); WPL Global Ambassador for Good Governance
South African laws promote equality for women in mobility, workplace, pay, entrepreneurship, and assets. An excellent example is the Employment Equity Act which provides clear guidance addressing any noncompliance with equal pay for equal value, even defining procedures for investigation.

Yet gaps remain in how legislation is implemented. For example, with regards to assets, one expert notes: *The laws in South Africa do not permit discrimination with regard to property and succession. However, this occurs in practice.* Visit [Women, Business and the Law 2022](https://www.wbl.org) for additional ways in which South Africa may improve legal gender equality.

Providing equality in legal coverage for women and men is a fundamental human right. However, many laws affecting financial and social inclusion and access to economic opportunities do not give equal treatment. All societies benefit from diverse sources of income and labour by allowing women access to equal economic opportunities and ending all forms of gender discrimination should be a target for governments worldwide.

— Phumzile Mlambo-Ngcuka, UN Women Executive Director (2013-2021); Deputy President of South Africa (2005-2008); WPL Global Ambassador for Generation Equality
In response to COVID, Japan supported women by addressing family matters. Japan’s government offered partial compensation for paid leave given to workers due to child care and school closures. In April 2020, the Tokyo Family Court announced that urgent family cases – including child custody cases – would be processed as usual.

To improve legal gender equality, Japan’s lawmakers must address issues directly impacting women. Legislation is needed to improve legal equity in pay (World Bank score: 25), in the workplace (World Bank score: 50), and women’s entrepreneurship (World Bank score: 80).

Worldwide, female entrepreneurs continue to face multiple legal constraints in running their business in the same way as men. It is important to remove all gender-based discrimination, particularly in access to credit, land and training in order to unleash women’s full potential to contribute to wealth creation and the economic development of their countries.

— Aminata Touré, President of Economic, Social and Environmental Council (2019-2020), President’s Special Envoy for Internal and External Affairs (2015-2019), Prime Minister (2013-2014), Minister of Justice (2012-2013), Senegal; WPL Global Ambassador for Vaccination
In the last decade Kazakhstan has introduced legislation to support women in the workplace. For example, women were once legally prohibited from driving heavy vehicles; today, women can become licensed bus drivers. Kazakhstan has also introduced laws against domestic violence, and taken steps towards improving retirement benefits for women.

Kazakhstan lawmakers still must address inequalities around pay (World Bank score: 25), workplace (World Bank score: 50), and entrepreneurship (World Bank score: 75).

The COVID-19 crisis is putting decades of progress for women and girls at risk, disproportionately worsening women’s incomes, employment, educational and economic opportunities. It is therefore more important than ever for governments to enact gender-responsive policies and budgeting to help to mitigate these impacts while also addressing long-term structural drivers of gender inequality.

— Loren Legarda, President pro tempore of the Senate of the Philippines, Deputy Speaker of the House of Representatives (2019-2022), Senate Majority Leader (2002-2004); WPL Global Ambassador For Disaster Risk Reduction, Climate Change, & Environment
In 2020, Pakistani lawmakers gave women the right to register a business in the same way as men. Pakistan also offered exceptional services to survivors of gender-based violence during COVID, creating online tools to assist women seeking help.

Two recent studies in Pakistan found that positive legal change has not allowed women to claim their entitled inheritances due to cultural factors such as lack of education, patriarchal behaviours and forced marriages. To improve legal gender equality, Pakistan's lawmakers must address barriers in assets (World Bank score: 40), pay (World Bank score: 50), entrepreneurship (World Bank score: 50) and mobility (World Bank score: 75).

Achieving women's economic empowerment benefits all by reducing inequalities and increasing diversity and economic resilience. Achieving this remains a challenge even in the most developed countries and is a matter of policy that should be on the agenda of all global leaders.

— Helen Clark, Chair of the WPL Board; Administrator of the United Nations Development Programme (2009-2017); Prime Minister of New Zealand (1999-2008); Member of the Council of Women World Leaders
Ireland is one of just 12 economies to score 100 on the Women, Business and the Law index (2022), alongside Belgium, Canada, Denmark, France, Greece, Iceland, Latvia, Luxembourg, Portugal, Spain, and Sweden.

In a strong show of support for working women, Ireland introduced two weeks of paid parental leave as an individual entitlement for each parent. During COVID, Irish lawmakers automatically extended protection orders to victims of domestic violence as a direct response to the health crisis.

Enhancing the role of women in economic decision-making requires efforts focused on increasing their participation in the workforce and elected councils, enhancing their skills, providing them with an appropriate work environment, and protecting women from all forms of violence that hinders her advancement.

— Wafa Bani Mustafa, Chairperson of the Coalition of Women MPs from Arab Countries to Combat Violence against Women; Minister of Social Development, Jordan; Member of the Jordanian Parliament (2010-2020); WPL Special Envoy to Arabiaterial Committee for Women’s Empowerment, Jordan
During COVID, Malta was among the many economies that suffered a drop in female employment. Malta’s government offered support through cash benefits during school closures, and housing benefits for survivors of gender-based violence.

Lawmakers in Malta can close gaps in gender legal equality by passing laws to address women’s pay (World Bank score: 75).

The world simply cannot afford legal impediments preventing women from achieving their full economic potential. Beyond the Human Rights perspective of gender parity and the right to lead fulfilling lives, such impediments render half of the world’s population unable to be economically productive and contribute to the macro economy. Let us remove the barriers now.

— Marie-Louise Coleiro Preca, President of Malta (2014-2019); President of Eurochild; Member of WPL Board, Girl2Leader Patron, Europe
In recent years Brazilian legislators showed strong support for women by passing one of the world’s most comprehensive laws combating violence against women. During COVID, Brazil automatically extended protection orders as a direct response to the health crisis.

Brazil can further address inequality in the areas of pay (World Bank score: 75) and entrepreneurship (World Bank score: 75).

Communities and countries benefit from more diverse sources of labour and income as more people pursue and achieve their full human potential. Legal barriers preventing women from pursuing and achieving their full potential must be removed so all communities can share in the benefits.

— Obiageli Ezekwesili, Economic and Policy Expert and Senior Economic Adviser, Africa Economic Development Policy Initiative (AEDPI); World Bank Vice-President, Africa Region (2007-2012); Member of WPL Board
Panamanian lawmakers have enacted a full package of services, support and protection for women survivors of violence, setting an excellent global example of legal reform. Mandated services range from legal aid to psychological support to health care.

To improve legal gender equality, Panama’s lawmakers must pass laws to promote equal pay (World Bank score: 50) and access to entrepreneurship (World Bank score: 75).

Every time we promote equal work and equal pay for women, we are building more inclusive societies. It has been shown that including women in the top management of companies is a good and profitable decision.

Women have suffered more with Covid-19 and wars. It is time to value their contribution and build fairer societies. If we look back at the long road that has passed and see the great contribution of women to the construction of civilizations, we realize that nothing would have been possible without their work.

— Rosalia Arteaga, Executive President of the FIDAL Foundation; President of Ecuador (1997); Member of WPL Board
About

Women Political Leaders (WPL) is the global network of women politicians. The mission of WPL is to increase both the number and the influence of women in political leadership positions. WPL communities are women in political office – Presidents, Prime Ministers, Cabinet Ministers, Members of Parliaments, Mayors.

womenpoliticalleaders.org

The World Bank report Women, Business and the Law 2022 measures laws and regulations across 190 countries in eight areas impacting women’s economic participation: mobility, workplace, pay, marriage, parenthood, entrepreneurship, assets, and pensions.

wbl.worldbank.org
Thank you for supporting legal economic rights for women